IS AN EQUITY LED **GROWTH POSSIBLE IN A WORLD OF RISING INEQUALITIES? Robert Boyer (Institute of the America)** Seminar " Desafios do desenvolvimento

Brasileiro"

Campinas, 7-9 May 2013

INTRODUCTION

1. The 2010s: a turning point in the conceptions and policies relating welfare, inequality reduction and development?

 The Latin American paradox: in the era of global rising inequality, a reversal of previous trends since "crecimiento con equidad" seems achievable

The novelty of the recent decade for

Latin America



B. 1998-2002



C. 2003-2011



Source: CEPAL (2012), Cambio Estructural para la Igualdad. Una visión integrada del desarrollo, The United-Nations, Santiago, Chile, p. 60.

 An East Asian surprise: the search for welfare tools that would cope with widening inequalities and recurring social protests

 US and UK: a significant revaluation of residual welfares in fully liberalized societies...

...A symmetric reappraisal of the merits of social democratic welfares

The Economist

David Comunical 's now prove Renard and American particular World Inside's webben along An ARDS risk in China Why CEDs are worth every parenty

The Economist

LINE MILLIN

American business V Hill Rommey Deaning up China's stockmarkats The EADS merger with BAE crashes False Pharmu's golden age The charms of Chineses Values

Asia's next revolution Reinventing the welfare state

True Progressivism The new politics of capitalism and inequality 2. Putting Latin America in comparative and historical perspective

 Second paradox: why are un-equalitarian capitalisms setting the tune of the world economy...

...Precisely when convergent academic research shows the social and economic costs of inequality

Second paradox: if more equal societies are so better, why is contemporary world so unequal?



Source: Wilkinson Richard, and Kate Pickett (2010), p. 17

Inequalities more than national average income explain divergences in health and social problems



Source: Wilkinson Richard, and Kate Pickett (2010), p. 20-21

Less inequality, more trust



Source: Wilkinson Richard, and Kate Pickett (2010), p. 52-53

Life expectancy: not linked to health expenditures per person but to income inequality

Imprisonment is linked to inequality



Source: Wilkinson Richard, and Kate Pickett (2010), p. 82

Source: Wilkinson Richard, and Kate Pickett (2010), p. 148

Social mobility is higher in less unequal countries

More equality is associated with more innovations



Source: Wilkinson Richard, and Kate Pickett (2010), p. 160

Source: Wilkinson Richard, and Kate Pickett (2010), p. 225



 Third paradox – Is not the European Union crisis a counterevidence against the viability of welfare capitalism?

• Greece: an under developed economy with a clientelist state joining Euro....

.....But cutting welfare is the strategy imposed to the country

• Spain: a major real estate bubble fuelled by private credit....

.....But labour market flexibilisation and welfare cuts are supposed to be the solution.

3. The message of this presentation in a nutshell: explaining the three paradoxes with the same analytical framework ...

....And deriving some consequences about the viability of growth with equity strategies in Latin America...

.... With a special emphasis on Brasil

SYNOPSIS

- 1. China: explosive inequalities are the consequence of fast development or Kuznets revisited.
- 2. The United States: a finance led regime promotes a surge in inequalities, volatility and crises .
- **3. Europe:** resilience of social democratic countries but crises of welfare in the South.
- 4. The Latin American exception : "crecimiento con equidad" needs an interpretation.
- 5. How emblematic is the Brasilian strategy?

I. CHINA: LESS POVERTY BUT MORE INEQUALITIES, THE **DIRECT CONSEQUENCES OF FAST PRODUCTIVE MODERNISATION**

1. The very example of the exploration of the ascending part of the Kuznets' curve



A: Change in the forms of property in direction of privatization B: Migration of labour and persistence of rural and urban *hukou*

		1	2		0 1	
	19 Value Added	991 Employ- ment	Relative productivity	20 Value Added	08 Employ- ment	Relative productivity
Primary	7.1	48.8	14.5	6.5	39.6	16.4
Secondary	62.8	26.8	234.3	50.6	27.2	186.0
Tertiary	30.1	24.4	123.4	46.1	33.2	138.0
	100	100	100	100	100	100

Table 2 – The role of extreme productivity differential in the widening of inequalities (China)

Source: China statistical year books, various years.

Table 3 – The urban/rural divide measured by average per capita income differential

1978	1991	2001	2008
2.57	2.40	2.90	3.31

Source: China statistical year books, various years.

The crucial role of regional disparities: contribution of Beijing, Shanghai, Guangdong to interprovincial inequality, 1987-2007



Source: taken from UNRISD (2010), p. 72

Note: The bar segments represent elements of the Theil index, specifically the population weight times the ratio of average sector pay to country pay (times the log of the same ratio). Thus above-average pay sectors show positive values, those with below-average pay show negative values. The Theil measure for each year is the sum of the bar values for that year. Source: Galbraith et al. 2008. Social inequality within the same urban space: Shanghai



Evolution of inequality in China and Hong-Kong (1972-1998) Theil index



2. This is not the same pattern across the contemporary world

- The new productive paradigms imply a new phase of un-equalitarian growth
- This structural change is associated with the vanishing of most institutions coordinating income distribution

 The impact of financial liberalisation, innovation and globalisation upon the explosion of top incomes.



Graph 7 - GDP and Inequality: non parametric regression

Source: Galbraith (2012), p. 65.







II. THE UNITED STATES: A FINANCE LED REGIME PROMOTES A SURGE IN INEQUALITIES, VOLATILITY AND CRISES

1. The new liberal doxa: increasing inequalities are necessary for growth recovery and domestic competitiveness *The anti-egalitarian paradigm shift of the 90s*



2. The rise of finance: the third and massive source of explosive income inequalities

Quasistagnation of average real salary versus the explosion of CEOs remunerations





"The salary is unimportant—I'll just siphon off what I need."

More working hours, more sources of income within the same household and finally an explosion of credit



Source : Artus Patrick (2008c), « Trois méthodes pour réduire le levier d'endettement », Flash économie, n° 414, 23 Septembre, Natixis, Paris, p. 2.

3. Financial liberalisation has removed the inter-temporal income constraint and led to a crisis that could not happen in the static neoclassical model



• In response to the exhaustion of the Fordist model of growth in the United States, facing incompatible social demands, succesive governments decided to tranfer the allocation of capital to markets in order to make anonymous the related choices... but financial innovations have instead led to a credit boom, along an unsustainable path longterm.

15 September 2008 is the Day of Reckoning

Increasing inequalities and financial fragility and crisis go hand on hand



Note: David Mose pergraned this chart with the sestimator of Darin Christensen and Arthur Kinibell-Review and is deeply indebted to Hitschell Weiss for his insightful observation about the patient of inequality

(c) David A. Mosa, 2010

Source: David Moss (2010) Comments on Bank Failure/Regulation/In equality Chart, August.

4. The surge of very top incomes in the US

Graph 21 – Since 1980 the richest capture a larger and larger fraction of income: 1913-2007



Atkinson Anthony B., Piketty Thomas, Emmanuel Saez (2011), "Top Incomes in the Long Run of History", *Journal of Econoic Litterature*, Vol. 49 (1) : 7.

5. Largely the consequence of the domination of finance

Graph 22 – Capital gain and income are the main sources of the rise of inequalities from the top of the distribution


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6. The general mechanisms that have generated this explosion of inequalities

Table 7 - Are there some general mechanisms generating rising inequalities?

Reading Stiglitz Joseph E. (2012), The Price of Inequality. How Today's Divided Society Endangers our Future, WW Norton & company, New York London.

Intensity General mechanism	US	Europe (mainly Germany)	Latin America (Mexico – Brazil)
1. Failure of markets	Stronger monopolies		 Domination of monopolies in key sector
	 Involuntary unemployment 	 Involuntary unemployment 	
	 Hidden information about quality by suppliers 	 Relative protection of consumers / debtors 	
 Obscurity and complexity (financial products) 	 Repeal of derivatives regulation 	 More victims from importing toxic derivatives than producing them 	 Differential opportunities for the richest and others
 The winners take all 	 Economic competition is a tournament 	 Important redistributive mechanisms (welfare tax, collective agreements) 	 Extreme concentration of wealth Few redistribution
 Regulatory capture 	 SEC, FED 	Exist but moderate	 Present but poor implementation of regulations
 Cognitive / imaginary captures 	 Rich are good for society Markets are fair 	 Still the ideal of a stakeholder society 	 National identity overcomes large inequalities
6. The most powerful set the rules of the game	 Seniority for derivatives products 	 Not easy under ordo-liberalism Stable rules in order to contain market / failures 	 Unequal participation of under-privileged groups to polity
 Lobbying of government 	 2.5 lobbyists / Representatives 	 More present in Brussels than in national capitals 	 Frequently corporatist governments
8. Instrumentation of State	• Distorted pricing Example: 0 % interest for banks to buy Treasury bonds	 Present in public utilities subcontracting to the private sector 	 Frequent by leading economic groups

The leading actors in the economy used their bargaining power to extract a larger share of income and wealth... hence a first component of a new more equalitarian policy

	Measure for the US
1.	Curbing the power of the financial sector
	 Excessive risk taking
	 Bank more transparent
	 More competition
	 Curb the bonus
	 Close offshore Banks
2.	Enforce competition laws
3.	Limit the power of CEOs
4.	Reform of the bankruptcy law derivatives, under water homes, student loan
5.	End government give a way to private interests
6.	End of corporate welfare
7.	Legal reform for democratizing access to

iustice

Some highly restricted groups use their economic power to lobby in favour of no or light regulation



Notes: Figures display the tax rate for each of the four federal taxes for various groups of the income distribution in 2004 (based on 2000 incomes adjusted for economic growth) and in 1960. Tax rates are stacked.

Source: Piketty Thomas, Saez Emmanuel (2007), "How Progressive is the U.S. Federal Tax System? A historical and International Perspective", *Journal of Economic Perspectives*, Volume 21, Number 1, Winter, p. 12.





"...and the winner of this week's "Race to the Bottom" is ... "



ECONOMY

SOCIETY



8. The reconstruction of the American democracy is a necessary condition for these new policies

Z. The Political.
Policies for the US
1. Democracy, as a public good
 Corporations, Campaign donations limited
3. Public financing of broadcasters
4. Public money for independent think
5. Make voting compulsory
6. Change the role or parties



III. EUROPE: RESILIENCE OF SOCIAL DEMOCRATIC COUNTRIES BUT CRISES OF WELFARE IN THE SOUTH

1. Social democratic capitalisms have maintained a better defence of social

✓ A clear distinctivene ss of basic institutional forms of **Nordic** countries

justice



2. Welfare as a component of social capital, enhancing innovation and growth

✓ A legacy of the polder model

VISSER J. and HEMERIJCK A. (1997), 'A Dutch Miracle' - Job Growth, Welfare Reform and Corporatism in the Netherlands, Amsterdam University Press.

A powerful analytical tool ...
Alas that has not diffused within the European Union.

How some welfare systems enhance dynamic efficiency



The short term and the long term: a reconciliation of two opposite visions



Rate of total factor Productivity growth

The synergy between citizens' universal rights and wage-earners search for security



3. The Danish flexi security has emerged out of the open conflict between entrepreneurs and workers during a severe crisis

✓ A long run trajectory: the 1899 general agreement between capital and labour

 Specific sub-agreements are successively negotiated in response to recurring crisis

 The unexpected outcome of a frontal conflict of two logics



4. Importing foreign social models is an illusion: the failure of the Lisbon strategy

 Genuine configurations have to emerge from the interaction of domestic collective actors

Economic institutions are not the equivalent of technological systems

 How interests, power and ideas interact in the genesis of society wide models Table 4 – Welfare as a part of a social and ideational long run history: Denmark versus United States

1880-1933	Denmark	United States
1. Labour	Relatively immobility makes possible local solidarity	High expectation of mobility mutes political conflicts
2. International legacy	Guilds transformed into trade unions	Difficult construction of unions out of successive immigration waves
 Conceptions of State / Government Society relations 	 Quasi fusion between "Society" and "Government" Institutional pragmatism Grundtvig enlightenment 	 Liberty and democracy have to be defended against the expansion of government Social nationalism, self- regulating system, Lockean liberalism
4. Political configuration	Social Democrat as third way between Left and Right, Socialism and Liberalism	Socialism was never an option, nor a challenge for
 Economic argument pro/against Welfare 	An extension of community "help to self help" at the national level	 Welfare reserved to "worthy poor" The cost of Welfare may hinder economic dynamism
 General conception of Welfare 	Continuation and updating of widely recognized principles	A threat to individual liberty and founding principles
7. Conclusion	Welfare is a part of a long tradition of mutual responsibility	Welfare may undermine personal responsibility

Korsgaard (2000), Robert Henri Cox (2001), Margaret Somers and Fred Block (2005).

IV. THE LATIN AMERICAN PARADOX: IN SEARCH FOR AN ECLECTIC INTERPRETATION

1. Not so poor continent but the most unequal



2. Large differences among Latin American societies



Fuente: "CEPALSTAT" (CEPAL 2012)

Source: Juan Pablo Jimenez & Isabel Lopez-Azcunaga (2012), p. 6.

3. Nevertheless a rather general and significant reduction of inequalities during the last decade





Source: Juan Pablo Jimenez & Isabel Lopez-Azcunaga (2012), p. 3.

4. No single factor but a complex web of economic, social and political processes ✓ The fiscal and redistributive policies have a



Fuente: Goñi, López, y Servén (2011)

✓ A strong contrast with respect to the European Union and even the US

Table 5 – The role of taxation and social transfers upon Gini index: the gap between European Union and Latin America - 2006

Unión Europea (15 países)	0.46	0.31
América Latina (promedio)	0.52	0.50
Reino Unido	0.53	0.35
Irlanda	0.53	0.34
Dinamarca	0.49	0.29
España	0.47	0.35
Austria	0.38	0.27
Estados Unidos	0.47	0.34
Brasil	0.56	0.54
México	0.51	0.49
Chile	0.47	0.46
		0110

Source: Carlos Telo (2012), Sobre la desigualdad en Mexico, UNAM, Faculdad de Economia, p. 279.

✓ Increasing social expenditures but far less in education and health

Graph 20 – The evolution of public spending by sectors from 1990-2012 to 2008-2010 (% GDP) 21 Latin America and Caribean countries



Fuente: "CEPALSTAT" (CEPAL 2012)

The impact of the return to democracy and

larger responsiveness to social demands Table 6 – The various explanations of inequality reduction and higher growth in Latin America

	Factors	Authors
1.	 Geopolitical Rising demand for primary goods from industrializing Asia 	Carlos Quenan, Luis Miotti, and Edgardo Torija Zane (2012)
	 Reversion of past trends in terms of trade 	Leonardo Gasparini, Guillermo Cruces and Leopoldo Tornarolli (2009); George Carrera (2012)
2.	Economic - Better macroeconomic management - Lesser volatility - Corrections of the excesses of past reforms	Carlos Luiz Bresser-Pereira (2009) Demian Panigo (2008) Ricardo Hausmann, Rodrik Dani, and Andrés Velasco (2005)
3.	Social / Welfare related reduction of wage gap between skilled and instability + Transfers to the poor	Luis Lopez-Calva and Nora Lustig (2010); CEPAL (2011)
4.	 Political Generalization of democratic governments and positive responses to social demands 	Juan Carlos Gomez-Sabaini, Juan pablo Jiménez and Dario Rossignolo (2011)

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8. Instrumentation of State	 Distorted pricing Example: 0 % interest for banks to buy Treasury bonds 	 Present in public utilities subcontracting to the private sector 	 Frequent by leading economic groups

5. Different nexus of social relations and integration into the world economy

✓ The political processes are significantly

different

Table 10 - What policies in favour of a more equal society?

Reading Stiglitz Joseph E. (2012), The Price of Inequality. How Today's Divided Society Endangers our Future, WW Norton & company, New York London.

1. The core argument "Market forces are ultimately shaped by policies", Stiglitz (2012: 287)

Policies for the US	Adequacy to Latin America	
1. Democracy, as a public good	Large, given the past positive impact of democratization	
2. Corporations, Campaign donations limited	Problem of clientelism and buying votes (Mexico)	
3. Public financing of broadcasters	A major issue in many countries (Mexico)	
4. Public money for independent think	Large dependence from foreign financed or based think tanks	
5. Make voting compulsory	Problematic	
6. Change the role or parties	Few tools available to influence them	

2. The political reform agenda

Source: Synthesis from Stiglitz (2012: 285-290)

✓ The integration into the world economy remains dominated by the exportation of primary commodities



Services marchands

ACR

ACR Industrie Manufacturière

Source: Miotti, Quenan, Torija Zane (2012)

6. Many more sources of inequality than the rise of finance in most Latin-American countries

 Chile: some striking similarities with the North American configuration: privatization of welfare and dynamism of credit....

But Latin American societies do exhibit still different structural sources of inequality Figure 12 - A synthetic view of the various links between inequalities and growth



Emblematic modernity along with informality



✓ All these factors have been interwint into a complex set of interacting processes



ECONOMY

SOCIETY / WELFARE

Source: Freely inspired among others by Juan Pablo Jiménez and Isabel Lopez Azcunaga (2012); Luis Miotti, Carlos Quenan, Edgardo Torija Zane (2012)



CIONES UNIDAS



CAMBIO ESTRUCTURAL PARA LA IGUALDAD

Una visión integrada del desarrollo V. IS THE CURRENT BRAZILIAN **STRATEGY EXPLORING A DEVELOPMENT MODE RECONCILING INEQUALITY REDUCTION AND GROWTH?**

 The targeted social programs (bolsa familia) have a role but a limited one at the macroeconomic level
Table – The proportion of poor population by nature of income

BRASI	
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	2001	2003	2005	2007	2009	2011
Pobres						
Todos os Rendimentos (inclui outras fontes)	35.75%	27.68%	20.32%	17.69%	15.49%	10.98%
Rendimentos do Trabalho + Aposent e Pensões	37.01%	29.28%	23.37%	20.51%	18.82%	14.80%
Apenas Rendimento do Trabalho	47.90%	41.69%	35.16%	32.47%	30.64%	26.34%
Indigentes						
Todos os Rendimentos (inclui outras fontes)	15.83%	10.79%	6.69%	6.20%	5.36%	4.37%
Rendimentos do Trabalho + Aposent e Pensões	17.28%	12.84%	9.67%	8.92%	8.28%	6.90%
Apenas Rendimento do Trabalho	28.28%	24.11%	19.73%	18.96%	18.32%	16.99%
Fonte: PNAD-IBGE, para os anos enunciados, usando a						

linha de pobreza e indigência do BF

Source: Lena Lavinas (2012), Na contramão dos direitos universais, Mimeograph.

A major change: the indexing of wage upon productivity since 2003

²⁵ Graph – Since 2003 a new synchronization of real wage and productivity



 Similarly, the indexation of many social benefits with respect to minimum wage has been crucial

 These institutional mechanisms counteract pure market mechanisms

 A public investment bank may partially correct the risk aversion of private banks and the procyclicity of credit

A significant but still modest reduction in inequalities



Fonte: Estimativas produzidas com base na Pesquisa Nacional por Amostra de Domicílios (PNAD) de 1977 a 2007.

Source: Renato Boschi (2009), "Estado desarrollista en Brasil: Crisis, continuidad, incertidumbres", IUPERJ

Is this pattern of development sustainable and viable in the long run: the jury is still out

Table 12 – The strengths and limits of Brazilian strategy						
Strengths	LIMITS					
Continental size of potential domestic market	Rather weak National Innovation System					
Future self-sufficiency for energy	Growing risk of re-primarisation and Dutch disease					
Stability of a core compromise, through the succession of various governments	Adverse trends concerning external trade equilibrium					

The régulationist approach: try to detect emerging institutional complementarities

Figure 14 - Virtuous or vicious circle? A matter of institutional complementarity





✓ The large diversity within Latin-America remains: Brazil versus Mexico





VI. A WORLD OF CONTRASTED AND INTERDEPENDENT INEQUALITY REGIMES

Jacob S. Hacker & Paul Pierson Winner-Take-All Politics

How Washington Made the Rich Richer— And Turned Its Back on the Middle Class

JOSEPH E. STIGLITZ WINNER OF THE NOBEL PRIZE IN ECONOMICS

PRICE OF INEQUALITY

The Spirit Level

Why Equality is Better for Everyone

Richard Wilkinson and Kate Pickett

'A big idea, big enough to change political thinking *Sunday Times* 'A sweeping theory of everything' *Guardian* DAY'S DIVIDED SOCIETY NGERS OUR FUTURE

The three paradoxes are the outcomes of four entangled processes

	Academia Neo-Walrasian macroeconomics	Economy Asymmetric power from imperfect market	Polity Capture of the State by dominant economic interest	Geopolity Changing world system
Paradox 1 Large cost of inequalities but they are rising	Triumph of ideology over scientific results	Privatisation of utilities, appropriation of rents, obscurity of financial products	A minority (exporters, rentiers, financiers) imposes its socioeconomic regime	Larger impact of ideologies than scientific results
Paradox 2 European Union crisis: that of Welfare State	Inability to economically justify an universal Welfare State	Prevalence of market competition over social Europe building	Primacy of finance over national sovereignty, lobbying more than political deliberation	EU a second rank player, unable to conceptualize and diffuse its model
Paradox 3 Latin America: reduced inequalities in the era of global inequalities	Learning for past crises and errors, emergence of a new developmentism	More rent seeking and monopoly than entrepreneurship do limit inequality reduction	Positive role of democratization but still quite unequal access to the State	Progressive but relative autonomisation with respect to the Washington consensus

More than globalisation, interdependent 1. sources of inequality at the world level ✓ A rather fuzzy concept: domination of multinationals, world value chains Americanisation, emergence of new industrialising countries...? Implicitly the hypothesis of an homogenisation and convergence of

societies

 An argument in favour of "the same size for all" economic policies.

Figure – An interdependent world, complementary national inequalities



VII. CONCLUSION: A WATERSHAVE IN THE TRAJECTORIES OF INEQUALITY? C1 – Ideas of academia have been used to sustain the ideologies and strategies of dominant economic actors. The demise of the Beveridge and Keynes legacy has entitled a return to neoclassical theory and not at all the diffusion of welfare as social capital: the vision of a contradiction between economic efficiency and social justice has triumphed

C2 – The contemporary capitalisms are simultaneously confirming the Kuznets curve (China and other emerging economies) and introducing new sources of inequality, especially linked to financialisation and Latin America still add many other structural sources of inequality.

C3 – For régulation approaches, the link between inequality and growth varies in time and space. This is a possible explanation of the three paradoxes. Some institutional configurations do sustain both growth and equity, but they have their own sources of self-destabilisation.

C4 – More than a globalisation of inequality, the contemporary world exhibit the interdependence and possible complementarity of different regimes generating contrasted sources of inequality (US, China, Europe). This is both a trump and a fragility for Latin America "growth with equity" project promoted by CEPAL.

C5 – Some social scientists of various disciplines have recently converged towards a common interpretation of contemporary inequalities. The concentration of economic power upon quite imperfect market and the lobbying capacity of a restricted elite to design the rules of the game for their exclusive benefits are the two main forces operating in industrialized countries, especially in the US and UK.

C6 – This is an invitation to extend these two hypotheses by taking into account the specificity of power concentration in Latin **America** both in the economic and political spheres. Along with the use of the concept of institutional complementarity proposed by régulation approach this would provide a method for assessing the sustainability of the current reduction of inequality in Latin America.

C7 – Thus the most salient issues for Latin America have to be added: size and impact of the informal economy, nature of the conflict between primary commodity exporters and industrialists, imperfection and incompleteness of the process of democratisation. Bringing back a social class analysis might be a promising avenue for the emergence of an indigenous theory of development for Latin America, i.e a path to a less European and North American centred theories.

Thanks for your attention and patience

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